

Interdisciplinary Doctoral School

Doctoral Studies Field: FINANCE

Summary of the doctoral thesis with the title:

POSSIBILITIES OF IMPROVING THE
MANAGEMENT OF PUBLIC FINANCIAL
RESOURCES BY CAPITALIZING ON OPEN
GOVERNMENT DATA AND EXTERNAL
PUBLIC AUDIT

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Key words: publice financial resourses, public expenditure, open data, open governance, budgetary performance, economic growth, efficiency, external public audit

Motivation for choosing the topic, novelty, topicality and importance

The growing social needs require a proportional increase of financial resources available to states, which is often not accompanied by comparable positive developments of the gross domestic product. Identifying ways to improve the formation, administration and management system of public financial resources is always up to date, due to the dynamics of this system.

Moreover, an axiomatic reality of the world today is the development of information technology in the information age of the Internet, where the electronic data are stored and circulated in the online environment. The need for continuous improvement of the system of the management of state resources and the opportunity of controlled data opening offered by the development of information technology, have led to the development of the concept of open governance which is based on three fundamental principles: transparency of government actions, of decision- making and the government response capability to new ideas and requirements, through collaboration between state institutions and citizens.

An important role in identifying ways to improve the management of state financial resources lies with the external public audit of public finances. This function is ensured, through constitutional and legislative provisions, by the Supreme Audit Institutions (SAI). At national level, the Romanian Court of Accounts fulfills this function, and among its objectives established by law are the efficient and effective formation and management of the state's financial resources. The Court of Auditors is also empowered to elaborate and submit reports in its field of activity, for the competent information of public authorities and the population.

Therefore, the motivation for choosing the topic of the doctoral thesis starts from the current concerns of economists to identify new solutions to increase the efficiency of the use of public financial resources, as well as from the opportunities created by open data viewed as a new resource for creating economic value.

The novelty elements of the doctoral thesis draw on studying the experience of developed countries in the field of data openness, in order to identify viable proposals for

streamlining the management system of national public financial resources, as well as adapting the methods and techniques of external public audit.

The topicality of the research results from the studies conducted at the macroeconomic level, using econometric analysis.

Based on data published by international institutions, we analyzed the correlation between the most significant indicators of governance (government efficiency and corruption control) that are directly influenced by data openness, and an indicator frequently used to describe the state of the national economy, respectively Nominal GDP / capita. This study includes the data available in the World Bank database for 180 countries for 2004, the first year with a wealth of data and 2018, the latest year for which data were published.

The second study assesses the efficiency of Romania's public expenditures, focusing on the relationship between Romania's public expenditures divided into current expenditures and capital expenditures and gross domestic product as an indicator of economic growth, to determine the extent to which each of these categories of expenditures have influenced or not the economic growth. The study was conducted on the basis of statistical data reported for the period 2004 -2018, covering a period of 15 years which includes the period of economic growth, the period of economic and financial crisis and the post-crisis period. The necessity and importance of the research topic results from the analysis of the research status, which reveals that the specialized literature, mainly foreign, becomes restrictive due to the novelty of the field and the advanced degree of dynamism, which constantly requires a good knowledge of the concerns of the specialists to improve the efficiency of formation and use of budgetary resources. Among the opportunities identified internationally on this regard, those offered by the development of information technology and the effects generated by the openness of data and governments are already echoed in the analysis carried out by specialized bodies in developed countries. Unfortunately, the potential to recover the gap currently registered with developed countries is not fully exploited by Romania, due to the low degree of initiative and resistance to change shown by some public institutions. At the same time, insufficient administrative and human capacity, the level of training in the fields of financing, accessing and implementing European projects or corruption, contribute to this state of affairs. The lack of continuity of the state's structural reforms, in all areas, as well as of medium and long-term programs and strategies, assumed by all policy makers, are recognized causes that have deepened the gaps between Romania and developed EU countries. And, if we admit that the education system, the sanitary system or the transport infrastructure are at a level far below

the expectations of the population, although they have been reformed, designed or redesigned for so many times, we identify another argument for identifying other ways to streamline public finance management, understanding that transparency of government action, accessibility of information, high capacity of governments to respond to new ideas and requirements can only play a positive role. Equally important is the position of the supreme audit institutions in developed countries within the context of new information and communication technology challenges. Understanding the opportunities offered by data openness and the concern for reshaping our own audit procedures and techniques is, beyond a somewhat natural adaptation, a potential methodological reform of public external audit.

Placing the research topic within the context of field-related scientific research and within an interdisciplinary context

The doctoral thesis entitled "Posibilities of improving the management of public financial resources by capitalizing on open government data and external public audit" addresses notions of maximum topicality – public financial resources management system, open government data, external public audit of public finances and aims to develop new value judgments about them. This scientific approach has both theoretical and practical utility, if we consider the fact that the management of state financial resources is closely interdependent with the level of development of the private economic sectors and, within the context of globalization, with international economic and trade policies and relations, external public audit focuses on the formation and use of public funds. The complexity of the topic addressed in the doctoral thesis, led us to consult the local and foreign literature in areas such as: finance, economics, public administration, audit, econometrics, IT.

Presentation of the current state of the scientific research in the specialized literature

The theme of the scientific research brings together problems common both to the public environment (central and local public administration, the European Union, national, regional and local government) and to the private environment (international and European financial and audit bodies, private companies, etc.), by addressing the issue of streamlining public finances by capitalizing on the opportunities created by the opening of governments and data, in public audit, with major significance for the transformations of national administration. With reference to previous research focused mainly on the management of financial resources within the context of closed governments and to the adequacy of these

studies with the requirements of the international socio-economic environment, the relevance of the estimated scientific results of this research appears as a natural consequence of the fact that data openness has generated the premises for new approaches, based on transparency of government actions, accessibility to government information in view of public participation in decision making and collaboration between state institutions and citizens. The primary European legislation governing the re-use of open government data is represented by Directive no. 98 of 2003 of the European Commission on the re-use of public sector information, subsequently amended by EU Directive no. 37 of 2013. The main issues are to provide equal treatment for all users of public government information available for re-use and free access to this information for the general public. All open data published by public institutions in digital format may be reused in databases, reports or projects, only on the condition to indicate the source by virtue of copyright and protection of personal data.

The Digital Agenda for Europe, adopted at EU level in 2010, aims to stimulate the European economy by creating sustainable economic and social benefits through a digital single market. The European Commission has created by Decision 2011/833 / EU, the European Union Open Data Portal, which is a true hub for accessing available data published by European public institutions, in order to reuse them free of charge, within databases, projects or reports. On this portal, all European institutions are invited to publish in digital format their own data, of the most diverse types. Thus, geographical, political, financial data, legal documents, environmental, health or transport data can be published.

The increased interest in the provision and use of open data in the external audit of public funds manifested itself in the United Kingdom and the Netherlands, states which have made significant progress in opening up data and governments. In the paper *A new model of external audit, based on the use of open data*, Dascălu D. (2016) promotes the adoption and implementation of this audit model, anticipating based on the performed analysis, the positive impact on the economic and social value obtained from the capitalization of open data. Important bibliographic sources for understanding the changes in the public sector generated by the opening of data are also the works of the authors Goldstein B., Dyson L., Nemani A.(2013), Burall S.; Wilson R. (2009) Howes S.; Bradburn P., (2014), Lebranchu M., (2014), and the web sites: https://theodi.org, http://opendatabarometer.org, http://opendata.europa.eu, http://www.publishwhatyoufund.org,

The Changes within the public sector have generated the need for new public

management (NPM), concept that led to the emergence of a wave of reforms within public service management. Increasing the efficiency and effectiveness of public expenditure is one of the key objectives of NPM and to achieve this goal, there have been structural changes within the management of public finances. Among them, the elaboration of budgets on programs, the transition from cash accounting to accrual accounting, the implementation of information systems or the transition from compliance audit to performance audit, were adopted in the national legislation and were implemented within the Romanian public administration.

The constant concerns of economists related to the formation and use of public funds have resulted in a significant number of papers that have addressed this issue. The state of knowledge in this field highlights a significant number of works that address the efficiency, effectiveness and performance of the formation and use of public financial resources, the works of the following authors are worth mentioning: Afonso A., Allen R., Anghelache G., Balteş N., Belean P., Boboc I., Dobrotă C., Diamond J., Guthrie J., Herciu M., Humphrey C., Leon Ghe. N., Mandl U., Mihaiu D., Mureşan V., Olson O., Oprean C., Osborne D., Pollitt Ch., Profiroiu M., Robinson M., Schick A., Schuknecht L., Tanzi V., Ungureanu M. A., Văcărel I., Woods M., and others.

Aspects related to the analysis on the evolution of the budgetary resources of the European Union in the last 20 years were approached by the author Giaccomo Benedetto in the paper "Institutions and the route to reform of the European Union's budget revenue, 1970–2017" (Empirica, 2017, 44: 615). Furthermore, the authors Clemens F., Heinemann F. and Ungerer M., in the work "Reforming the financing of the European Union: a proposal" (Intereconomics 50.5, 2015, 288-293) and the authors Heinemann F., Mohl Ph., and Osterloh S., in the work "Reforming the EU Budget: Reconciling Needs with Political-Economic Constraints." (European Integration 32.1, 2010, 59-76), present their options for reforming the European Union budget.

To ensure a complete decision-making framework and competent information to the international bodies that Romania has joined as well as to the general public, the certification of financial and accounting information becomes an indispensable condition for the credibility of this information and of the issuing institutions. This role belongs to the public audit concerned with the formation and use of the financial resources of the states. The European Commission has launched a broad consultation process between Member States on the role of public audit within the current economic climate, the independence of auditors, the relevance

of the information presented in the audit reports or issues related to corporate governance.

Among the specialized works dedicated to public audit, we appreciate that the works of specialists such as Stacey N.A.H.(1954), Brown R.(1968), Littleton A.(1981), (Porter, 2009), (Humphrey şi alţii, 2009), (Fowzia, 2010), Horomnea (2010) or Dobroţeanu and others (2011) are of great reference.

From the research of the specific regulations, we notice that the Supreme Audit Institutions have formed their own professional training bodies that are to research and implement efficient external audit practices in the field of formation and use of public funds. Thus, the "umbrella" organization at the international level in terms of control and external audit of public finances is the International Organization of Supreme Audit Institutions. (INTOSAI), founded in 1953 including 189 permanent members and 3 associate members at regional level, such as the European Organization of Supreme Audit Institutions (EUROSAI). Starting from the recommendations of the European Union for Romania's integration among Member States, the Court of Accounts has developed its own audit standards, based on the models of the INTOSAI, IFAC standards, the European guidelines for their implementation, as well as the standards of other audit institutions.

Research objectives

The doctoral thesis entitled "Posibilities of improving the management of public financial resources by capitalizing on open government data and external public audit" aims at identifying ways to increase the efficiency of financial resource management, by assessing the impact that open data can have, by implementing new methods and techniques of public audit and capitalizing on the experience of advanced states. In order to achieve the main objective, the following secondary objectives were pursued:

- ✓ systematization of conceptual approaches regarding the data opening process, in order to streamline public expenditures;
- ✓ synthetic presentation of European and national policies and legislation in the field of open data;
- ✓ connection to European studies conducted in the field of open data and the impact on government efficiency;
 - ✓ evaluation of Romania's budgetary performance after joining the European Union;
 - ✓ study regarding the influence of data openness on the efficiency of global governance;
 - ✓ systematization of legal and economic approaches regarding the management of public

financial resources;

- ✓ study on the impact of public spending on economic growth in Romania;
- ✓ presentation of the role of external public audit in the management of public financial resources at national and European level;
- ✓ identifying perspectives of the use of open data in the external public audit of public financial resources.

Specifying the research hypotheses

The hypotheses the research started from are the following:

- **♣**Data openness influences the increased governance efficiency;
- **♣**Governance efficiency and corruption control have a significant impact on economic growth;
- ♣ Increasing the reuse of open data leads to less bureaucracy and more efficient use of resources;
- ♣In Romania, there is a one-way conditioning relationship, from gross domestic product as an indicator of economic growth, to government spending;
- ♣ Capital expenditures had a positive influence on Romania's gross domestic product;
- ♣The external public audit has an important contribution to making public institutions responsible for the efficient use of public financial resources, the protection of financial resources and their orientation towards performance;
- **♣**Using open data in the external public audit of public financial resources, results in the development and implementation of new methods and techniques of auditing in the supreme audit institutions.

Research methodology

The research methodology used to achieve these objectives is based on fundamental theoretical and practical research in the field of public finance, trying to capture the role of open data in increasing governance, by increasing the efficiency of public spending and digitizing the external public audit of public finances. For this approach, we used the following research methods:

• *Documentation and documentary analysis* in the fields of economics, audit, public administration, law and public finance, respectively national and international literature on the

subject but also reports of the World Bank, the European Union, the Managing Authorities of the European Commission, the Court of Accounts of Romania, INTOSAI, EUROSAI, other European supreme audit institutions, domestic and international governmental sources but also from the non-governmental sector and international financial bodies, in order to substantiate the scientific basis of further research reflected in the bibliographic references;

- Statistical-mathematical and econometric methods, such as the simple and multiple linear regression method, used in econometric models in order to establish correlations between variables (regression models with panel data, least squares method, built on the EViews econometric software, and the Excel statistical-mathematical software;
- *The investigation*, conducted by collecting, processing and analyzing the available data and information, followed by issuing opinions and recommendations;
- *The synthesis method*, for clearly establishing the connections between the economic processes and the studied elements in order to elaborate the conclusions;
- The method of interdisciplinary research, in view of the fact that the research is based on knowledge from the fields of finance, accounting, auditing, law, mathematics, computer science;
- *The induction method*, which leads from specific particular phenomena and processes, to scientific generalizations. Thus, the economic reality is observed, the aim is to identify repetitive economic phenomena, which can be transformed into hypotheses with the help of which economic theories can be formulated;
- *The descriptive method*, which described the economic processes and theoretical concepts;
- The statistical and the graphical method, which enabled us to synthesize and present in a centralized way, the statistical data and the evolution of some macroeconomic indicators specific to the approached topic.

To conduct the case studies, we used data from reports published on the websites of the World Bank (https://info.worldbank.org/governance/wgi/), of the European Commission (http://ec.europa.eu/eurostat/data/database, https://www.europeandataportal.eu, https://open-Romanian data.europa.eu), of the government (https://www.mfinante.gov.ro/pagina.html?pagina=acasa, http://data.gov.ro/) and of the National Institute of **Statistics** (http://statistici.insse.ro:8077/tempoonline/#/pages/tables/insse-table). In order to process, obtain the results and validate the preestablished hypotheses, the EViews econometric software and the Excel statisticalmathematical software were used.

The Obtained Results

Personal contributions are presented in the content of the doctoral thesis in the form of data processing, studies, analyzes, proposals and recommendations, the most relevant being summarized in the conclusions of each main chapter.

Through the study conducted by means of the econometric analysis for 180 states with data available in the World Bank database, we demonstrated the direct link between data openness and increased governance efficiency, argued by the strong correlation between the most significant indicators of governance, namely government efficiency and corruption control, which are directly influenced by the openness of the data on the one hand, and an indicator that reflects the state of the national economy, respectively Nominal GDP / capita, on the other hand.

The results of the econometric analysis performed on the statistical data of the Romanian economy reported for the period 2004 - 2018, focusing on the relationship between public expenditures divided into current and capital expenditures and gross domestic product as an indicator of economic growth, showed that during the analyzed period, capital expenditures had a positive influence on Romania's gross domestic product, rather confirming the Keynesian theory.

We have identified two major challenges of data openness for the external public audit function, a function that directly influences the management of public financial resources. These challenges are the audit of the added value of public services following the implementation of e-government and the need to adapt audit methods and techniques to new realities, in an internationally standardized framework. Apart from the advantages of the digital transformation of the audit, we have also identified a series of limitations of this process.

Some of the results obtained during the research were disseminated through the publication of scientific articles that captured the issues discussed within the doctoral thesis and by attending international scientific conferences.

Limitations of the research carried out within the doctoral thesis

We appreciate that the researched field is very vast, impossible to approach in its entirety within a doctoral thesis, and in a dynamic evolution.

Another limitation of the research was the difficulty to conduct an analysis of the

impact of open data on economic growth in each state, due to two main reasons identified: the effects of government openness will become apparent in the long run, and a viable system of indicators to measure this impact has not yet been developed.

Morover, it was not possible to perform a comparative analysis of the impact of audit digitization at the level of SAIs, due to the lack of quantifiable and unitary indicators to assess this transformation.

We consider that these limitations can be transformed into perspectives for future research as well.

Synthesis of the chapters of the doctoral thesis

The doctoral thesis is structured in the introduction, four chapters in which we addressed the main objectives deriving from the general objective of the research, finally presenting the conclusions and personal contributions.

In the introduction we presented the motivation for choosing the topic, the stage of knowledge in the fields of open data, management of public financial resources and external public audit in the Romanian and foreign literature, the research objectives, the research hypotheses, the research methodology and the research limitations. The thesis aimed at validating and invalidating the research hypotheses previously issued and arguing the conclusions formulated, through empirical case studies conducted.

The first chapter of the doctoral thesis, entitled *Public sector transformations in the context of open data and their influence on the efficiency of public expenditure*, structured on four subchapters, presents the open data from a conceptual point of view, aiming to highlight their potential to increase the efficiency of public expenditure. The increase of digitalization in all sectors of activity, has generated the emergence and development of the concepts of open government and open government data. As they have been implemented in practice, these concepts have paved the way for a new field of research in order to identify opportunities for economic development. In order to achieve the purpose and objectives they were established for, more and more public and private organizations and institutions, produce, use and collect a wide variety of data and information. They must be relevant, easily accessible, usable and reusable by all beneficiaries.

The conceptual approach to open data gives us a more accurate understanding of the terminology commonly used in the specialized literature and in the legislation adopted internationally. Even between the developed states of the world there are differences in the

conceptual approach regarding the field of open data. Thus, whereas in the United States of America, open data implies the transparency of the institution that provides the data and technical aspects regarding the practical way in which these data are reused by the general public, in developed European countries, these data must additionally meet the legal criterion of releasing the data under a license which gives users certain rights.

From the experience of developed European countries, openness of data is expected to improve both the quality and efficiency of public services provided to the population. Therefore, we consider totally appropriate the knowledge and understanding of the specialized terminology, concepts and procedures developed in this new field, which has experienced an expansive development as a result of the similar evolution of information and communication technology.

The extending research regarding the publication, use and reuse of open data has been achieved by analyzing and synthesizing the conclusions of European studies conducted so far, observing the impact on the efficiency of governance in developed European countries. Following the research, we identified a number of obstacles that may hinder the reuse of open data and proposed solutions that can be applied, starting with improving organizational communication.

For a thorough understanding of the field of open data and its possibile use in increasing administrative efficiency, we have carried out a review of European and national legislation and literature. Thus, understanding the role of open data in improving the efficiency of public spending, opens a new perspective for analyzing the causes of inefficiency of public spending and at the same time helps us to identify some ways to reduce their negative impact.

The study of the specialized literature, enabled us to identify four causes of inefficiency of public spending, which can be mitigated by opening data and implementing open government. These causes are poor public governance, low fiscal and budgetary transparency, public administration corruption and excessive bureaucracy. Inspired by policies implemented in the developed countries we have proposed a set of measures to mitigate the impact of these causes that negatively affect efficiency of public financial resources that can be successfully applied in Romania.

We consider that open data and governance has as main effect, the transparency of the relationship between the two main actors in the management of public financial resources: public administration – public spending decision-maker and the population – the beneficiary

of public services. And due to a more transparent relationship between the two actors, financial resources can be allocated and used more efficiently and effectively, as a result of the population's critical and careful observation.

We appreciate that due to data openness, another opportunity has emerged for the efficiency of public spending. The development and extension at all levels of administration, of an integrated IT platform containing open data provided by public institutions genereates both non-monetary benefits, such as saving time in collecting and providing data, but also monetary benefits due to cost savings, reduced bureaucracy and increased administrative transparency.

The second chapter, entitled *Opportunities for capitalizing on open data to increase governance efficiency*, structured on three subchapters, addresses theoretical issues regarding budgetary policies and budgetary performance, at international level and within the national public sector, as we appreciate that a good knowledge of current issues regarding the international experience in policies and budgetary performance, encountered in the specialized literature, is useful for understanding the transformations that have taken place in this field in Romania. The study on the experience of developed European states shows that the sustainable development of the national economy, as a member state of the European Union, is based on the implementation of budgetary principles and policies within the state legislation, on the opening and transparency of public institutions, on policies and actions actions harmonized with those of the Community.

On improving the management of public financial resources, there is a period of reconfiguration of the architecture principles and budgetary policies at European level, which aims to reduce the major disparities currently existing between Member States. We argued the importance of shaping coherent budgetary policies, in order to achieve consolidation and sustainability of national public finances. They must aim at increased mobilization of budget revenues and effective control of the budgetary effort, which can be achieved through efficient budgetary programming that realistically anticipates the concrete conditions of economic and social life.

In order to express an opinion regarding the accuracy and credibility of the budgets adopted in Romania after joining the European Union, we analyzed the evolution of the main synthetic indicators from the annual general execution accounts of the state budget for the period 2005-2018.a exprima o opinie în privința acurateței și credibilității bugetelor adoptate în România după aderarea la Uniunea Europeană, am analizat evoluția principalilor indicatori

sintetici din conturile generale anuale de execuție ale bugetului de stat pentru perioada 2005 – 2018. The main conclusion is that in the post-accession period, Romania's state budget increased in volume almost three times, and the budget deficit was maintained within the limit set in the Treaty on the Functioning of the European Union.

Recent decades have been marked by profound transformations in every sector of society, due to the explosive development of information and communication technologies. This development has increased the population's expectations towards public administration, in order to increase its efficiency in providing public services. Gradually, national governments around the world have implemented, more or less, principles and technologies of open government, giving people the opportunity to actively participate in the governance act.

Economic growth, which is the main goal of fiscal policy, can be analyzed by the percentage variation of GDP, which is the best synthesizer of the evolution of economic activity, due to its representativeness and compatibility in time and space.

To demonstrate empirically the link between open data and increased efficiency of public spending, we performed a series of econometric analyzes using data available in the World Bank database for 180 states. Using the simple linear regression method, we showed the high convergence relations between the variables:

- Nominal GDP / capita and governance efficiency;
- Nominal GDP / capita and corruption control;

in the two chosen periods, the year 2004 and 2018, respectively. To study the evolution over time of the analyzed economic variables, we then performed the conventional sigma and beta convergence tests. The sigma coefficient highlights the variations from the average, in the case of the governance efficiency indicator this being very close to the value 0, and the beta coefficient is a simple linear regression between the evolution (value of 2018 - value of 2004) as a dependent variable and the initial values of nominal GDP / capita in the first year, as an independent variable.

The results obtained demonstrated the direct link between data openness and increased governance efficiency, showing that there is a strong correlation between the most significant governance indicators, directly influenced by data openness; government efficiency and corruption control and Nominal GDP / capita respectively, an indicator that reflects the state of the national economy. We then analyzed how statistically correlated the two governance indicators are, beyond their conceptually high correlation, by applying the Pearson's correlation coefficient to the common sample of 180 states, both for 2004 and for 2018. The

results showed a positive and very strong correlation between governance efficiency and corruption control, the resulting values being 0.94 in 2004 and 0.898 in 2018, so very close to the extreme value 1.

Therefore, we can conclude that both the governance efficiency and corruption control have a significant impact on economic growth and similarly on the population's standard of living, which is practically synonymous with economic growth. And the two indicators analyzed also directly influence the efficiency of public spending, as we showed above.

The analysis of data maturity studies conducted in EU states, published since 2016, we found that Romania was located in the European average in the first three evaluations, whereas in the year 2019 has slightly declined as compared to the EU average and to the maximum value, which shows a lower performance of Romania compared to most European countries.

In the third chapter, entitled *The management of public financial resources within the current international context and their impact on economic growth in Romania*, structured on three subchapters, we have performed an association, both theoretically and empirically, between public expenditure and economic growth. We began the research from the legal and economic approach to public financial resources within the current European context, and subsequently we focused on some theoretical and practical aspects regarding the expenditures of the Romanian state budget in the period 2006 - 2018, analyzing their evolution in the economic and functional structure, in the post-accession period to the European Union.

There is no uniform structure of public financial resources internationally and for this very reason, in the specialized literature they are grouped according to various criteria. In Romania, public finance legislation stipulates the existence of a unitary system of budgets which manages public funds, as well as rules, procedures, principles used and duties of the central and local public institutions involved. Starting from the current legal framework, we have performed a synthesis of the main theoretical issues regarding public financial resources and current concerns at the level of the European Union regarding the improvement of the revenue system.

Increasing the volume of public expenditure is one of the solutions to stimulate national economies adopted by a number of governments worldwide. Taking as a starting point the various results of empirical studies that have investigated the relationship between public spending and economic growth, from the point of view of the two great theories (Wagnerian theory and Keynesian theory), we performed our own analysis of this relationship, on statistical data reported by Romania for the period 2004 - 2018.

We focused on the relationship between public expenditure divided into current

expenditure and capital expenditure and gross domestic product as an indicator of economic growth, to determine the extent to which economic growth has been or not affected by each of these categories of expenditure. In the analysis, we employed cross-correlations and Granger causality tests to deviations from Hodrick-Prescott trends of gross domestic product and gross capital formation, and then we tested which expense category has a higher degree of correlation with gross domestic product, using a multiple linear regression. Finally, we focused on the trend of maximizing fiscal multipliers for the period under review.

The conclusions of the study showed that during the analyzed period, capital expenditures favorably influenced Romania's gross domestic product, thus, a higher level of capital expenditures led to higher economic growth, confirming the Keynesian theory. We consider this observation to be important and can be used in a countercyclical manner. Therefore, the ratio between public expenditure and GDP should be further decompressed, and central government specialists should substantiate the expenditure part of public budgets in this context, making the necessary changes in the structure of budgets, instead of volume changes.

The empirical analysis performed at the level of Romania for the period 2004 - 2018 demonstrated that investment is an important driver of economic growth, capital expenditures positively influencing the size of gross domestic product, as well. As regards the other expenditure category analyzed, current expenditure, the relationship between this indicator and GDP was not statistically significant in the survey.

The fourth chapter, entitled *Digital transformation of public external audit and its importance in streamlining the management of public financial resources*, structured on three subchapters, presents the function of external public audit in the context of digitalization of the public sector. External public audit focuses on the formation and use of public funds, being an integral part of good governance. The study of internationally developed rules and the experience of advanced European states gives us a comprehensive perspective on external public audit from a conceptual point of view within the current European context and helps us to highlight the role of audit in the competent, clear and complete information of the population, in order to increase its confidence in the published financial statements. Using data from the Audit Reports published by the Romanian Court of Accounts, we presented the overall impact of the external public audit activity of the Romanian Court of Accounts on the correct and efficient management of public financial resources, in the period 2013 – 2018.

Research conducted in the field of external public audit of public finances, based on the study of the experience of developed countries, has revealed the importance of performance audit missions, which provide audit institutions with a wide range of tools to make a greater contribution to improving the economy, efficiency and effectiveness of public sector entities.

The conclusions of some studies claim that, as technology has developed and has been implemented in more and more fields of activity, accounting has remained with a number of outdated methods of presentation and provision of information, this reality is common to both the public and private sectors. We consider that the function of public finance audit, whose analysis is one of the objectives of the present research, is on the same position, due to the fact that it mainly uses accounting information.

Currently, there are concerns about setting up a new audit model that is viable in the face of technological challenges using open data and that will develop a number of new audit methods and techniques, based on continuous or remote access to more complex and quantitatively significant data. Analyzing these perspectives of digitalization of the external audit of public finances, and drawing on the professional experience, we identified a series of advantages but also limitations, in order to implement them into the practice and activity of the Romanian Court of Accounts. Given the connection between the main objective of the research and data openness generated by technological development and given the central objective of external public audit, to contribute to increasing the efficiency of using public resources, we appreciate that public audit institutions are forced by the new realities to evolve towards digitalization, developing new audit methods and techniques, to increase the value and quality of the audit function and to model an efficient system that meets the society's expectations of high quality services. Open data represent a challenge with two objectives for the supreme audit institutions. Auditing the added value of public services following the implementation of ICT will certainly be one of the central themes of audit missions, and the second objective is the digitalization of the audit, in an internationally standardized framework. Public sector digital auditing opens up opportunities for a much broader approach to public sector issues and will aim to produce better audit reports, with substantial recommendations in order to increase the performance of the public sector, and, therefore, also on public spending.

The study of technologies that have been developed and tested so far by advanced states enables us to argue that electronic data analysis is the method that has already proven its effectiveness, and the other audit methods can be successfully used in specific situations.

The implementation of data openness in the public audit also has some limitations,

and we have identified, among these, reducing the direct communication between people, heterogeneity of data and respect for the independence of auditors, issues that should be considered in the process of reforming the external public audit.

At the end of the doctoral thesis, *Final conclusions, personal contributions and further developments*, presents the conclusions and research findings identified during the elaboration of the doctoral thesis, aspects concerning the validation or invalidation of the preestablished hypotheses, argumentatively highlighting the contributions, without claiming that they have been completely exhausted.

The research has outlined some future research directions, namely:

- extending the research on topics complementary to data opening, their impact on public spending and public audit;
- > studying the impact of open data on budget revenues;
- developing a system of technical indicators and conducting empirical analysis on the impact of open data on economic growth at the state level;
- developing new digital auditing methods of the public sector, harmonized with its transformations.

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